

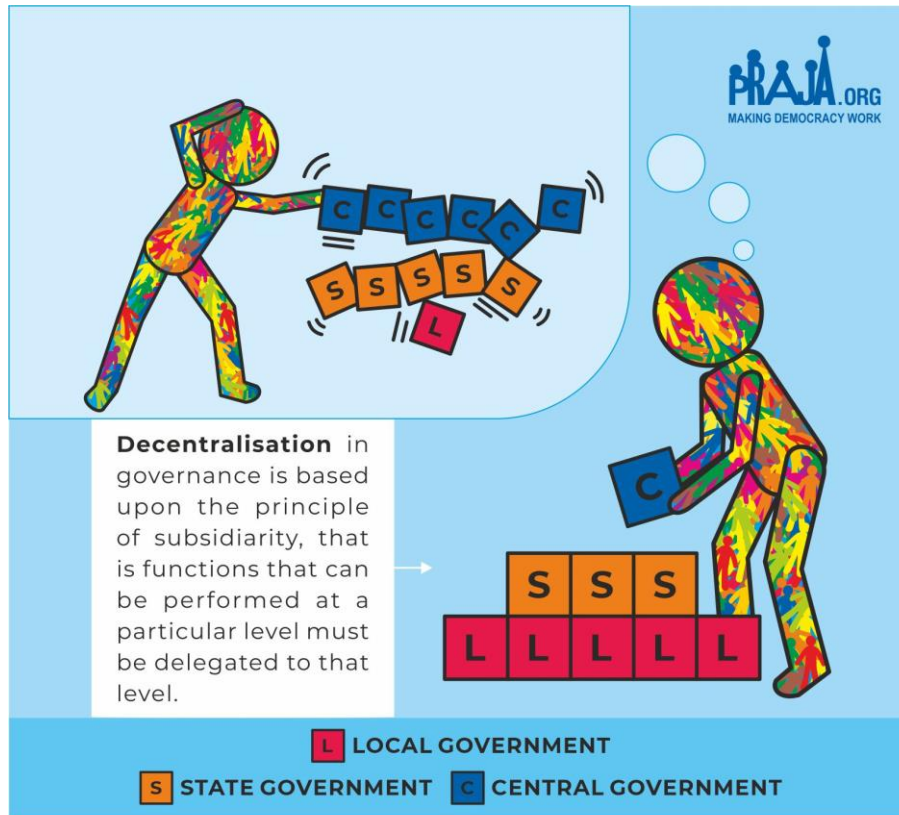


Target to set for 2024-29

**Maharashtra
Reforms and Recommendations**

Index

Content	Slide No.
# Solution to Urban Crisis: Empowerment of Cities	3
1. Urban Governance Reforms	4
1.1. Empowered City Elected Representatives and Legislative Structure	5-8
1.2. Service Delivery	9-11
1.3. Citizens Engagement	12-17
1.4. Municipal Finance	18-22
2. Climate Change	23-27
3. Mumbai related services	28
a. Urban and town planning	29
b. Economic and Urban poverty alleviation	30
c. Mobility	31
d. Roads and Bridges	32
e. Water supply	33-35
f. Sewerage	36
g. Sanitation	37
h. Public Health	38-43
i. Solid Waste Management	44-45
j. Promotion of Education	46-50
4. Policing and Law and Order	51- 53



#PrincipleOfSubsidiarity
for good governance

There is a need to empower local governments, which are best placed to understand and resolve the urban issues.

In order to empower city governments, we need to introspect on following guiding topics:

- 1) Urban Governance Reforms
 - 1.1. Empowered City Elected Representatives and Legislative Structure
 - 1.2. Citizens Engagement
 - 1.3. Service delivery
 - 1.4. Municipal Finance
- 2) Climate change
- 3) Mumbai related services
- 4) Policing and Law and order

1.1. Empowered City Elected Representatives and Legislative Structure

[Urban Governance Index 2024](#)

Goals Mayor Term

Issues The **office of the Mayor is not co terminus with the City Government**, which affects the long-term vision, planning and urban development (particularly if the mayoral tenure is less than 5 years)
Currently the term of Mayor is for two and half years.

Targets Article 243U of the Constitution (Seventy-fourth Amendment) Act, 1992 **mandates the duration of the City Government to be five years** from the date of appointment for its first meeting. Mayor's co-terminus tenure with the term of the City Government allows for **synchronised planning, execution and decision making** for the office of the Mayor. This allows for experience gathering, execution of projects envisioned and ultimately fulfilment of citizens' mandate.

Goals Mayor Cabinet

Issues **Lack of coordination and decision making authority** over the committees chairpersons, which affects the overall development of the city.
Currently Mayor does not serve as the chairperson of the apex committee.

Targets The cabinet system is practiced by the central and state government headed by the Prime Minister and Chief Minister respectively. Similar system should be constituted in the city governments, which functions as an apex committee holding strong decision making powers. This committee should be chaired by the Mayor and various Standing/Subject committee chairpersons should be the members of the apex body.

Goals Corporation Procedure Rules

Issues Lack of procedure rules for functioning of the city government. Out of the 29 municipal corporation in Maharashtra only 10 have a Corporation procedure Rules/ Procedure for Conduct of Business Rules approved by state government.
Corporation Procedure rules should be stringent and robust.

Targets The city government council should function with prescribed set of rules similar to that of the functioning of the State Legislative Assemblies and the Parliament. The council should also have independent authority to frame bye-laws, draft city level policies and action plans, which are vital for effectively resolving pressing issues.

Goals Councillor Training and Capacity Building

Issues The lack of training provisions for newly elected councillors results in delays and limits their capacity to contribute effectively to the functioning of the city government.
Currently there is no provision for the Councillor's training.

Targets Making provisions for regular and structured capacity building of councillor in the state municipal acts will enable them to better fulfil their Constitutional responsibilities. This will also lead councillors to make the best use of various schemes which are available for development and best practices in the functions that come under their responsibility.

Goals
Councillor Empowerment

Issues

The lack of allowances, office space and support staff require to empowered councillors

Targets

- Adequate allowances: Ensure sufficient funding for councillor activities and expenses.
- Dedicated office space: Provide suitable workspaces for councillors to meet constituents in their office and in the Municipal office for conduct business.
- Sufficient support staff: Allocate appropriate personnel to assist councillors with administrative tasks and research.

Goals
Empowered Municipal Secretary office to support Councillors

Issues

Lack of awareness about the municipal business and procedures in councillors

Targets

The empowerment of the Municipal Secretary office in Maharashtra can significantly enhance the effectiveness of councillors, leading to improved governance and better services for local communities.

Goals

Timely and Regular Municipal Elections

Issues Due to the irregular or delayed elections of municipality, the very intent of 74th Constitutional Amendment Act is forfeited. This will lead to no accountability towards citizens and lack of elected representation of citizens in the city governments.

29 Municipal corporation in the Maharashtra are functioning without an elected wing. Regular election must be held.

Targets One of important aspects behind enacting the Constitution (Seventy-fourth Amendment) Act, 1992 was the 'irregular municipal elections' across the country. As per clause (3) of the Article 243U of the Act, 'the election to constitute a Municipality shall be completed before the expiry of its duration of 5 years unless dissolved'. Keeping this constitutional mandate as a base, conducting elections before the term of the corporation ends is essential to maintain a continuous functioning city government councils at all times.

1.2. Service Delivery

a. Devolution of Functions

Goals Single Planning Authority and Devolution of 18 Functions

Issues Involvement of multiple agencies and non-devolution of 18 functions as stated in the 74th Constitutional Amendment Act (CAA) leads to **lack of coordination between multiple agencies, affecting project execution and service delivery**. This also leads to lack of accountability mechanisms towards citizens.

*Only **Brihanmumbai Municipal Corporation (BMC)** performs 11 out of 18 functions.*

Targets

- The functions listed in Article 243W of the 74th CAA are of high importance and **should be decentralised** and necessary provisions needs to be made in the State Municipal Acts.
- Similarly, any parastatal body or an Special Purpose Vehicle (SPVs) such as the Smart city, which operates within the jurisdiction of the city government and delivers services, needs to function under the **control of city government** for better coordination and execution.
- Moreover, **city governments shall be made the single planning authority** for the city's development.

[Urban Governance Index 2024](#)

b. Empowered City Administration

Goals
**Municipal
 Cadre and
 Recruitment
 Sanctioning**

Issues Lack of expertise and dearth of capacity among the officials to handle tasks and deliver with efficiency impacts the overall execution of projects and affect the efficiency in delivery of services.
Currently no city administration in Maharashtra holds sanctioning authority for recruitment.

Targets For envisioning concepts such as sustainable cities and implementing city services with updated technology and to increase efficiency, specialised and skilled officials/employees are of utmost importance. Hence, it is suggested that a dedicated system of recruiting municipal cadre officials be adopted.
 City governments require adequate number of functionaries with the required capacity to perform the functions and deliver the services effectively. With respect to this, the authority to sanction should be under the purview of the city administration to recruit.

Goals
**Municipal
 Official
 Training**

Issues Lack of training and technological advancements among the officials affects the project implementation and service delivery.

Targets City government requires skilled officials who have the necessary and regular training and capacity support to function efficiently. This needs to be done through training institutions and by assigning budget provisions and planning.



1.3.Citizens Engagement

a. Citizen Participation Forum

Goals

Citizen Participation Forum

Issues

- There is a lack of a formal platform where citizens can share their needs and wants with regard to civic services.
- A feedback mechanism for citizens is also missing. Without a feedback and suggestion mechanism, complainants cannot express their satisfaction as well as put forth their suggestions for improvement.
- Lack of accountability.

Targets

- **A platform that allows citizens to express their needs and wants.** The platform can be regularly monitored by all stakeholders to ensure citizen centric approach when planning for service delivery and infrastructure provisions in cities. Adding this aspect will bring the citizen journey to completion.
- **Feedback and suggestion mechanism** allows complainants to express satisfaction or discontent.

b. Open Data Portal

Goals

Accessible
Open Data
Portal

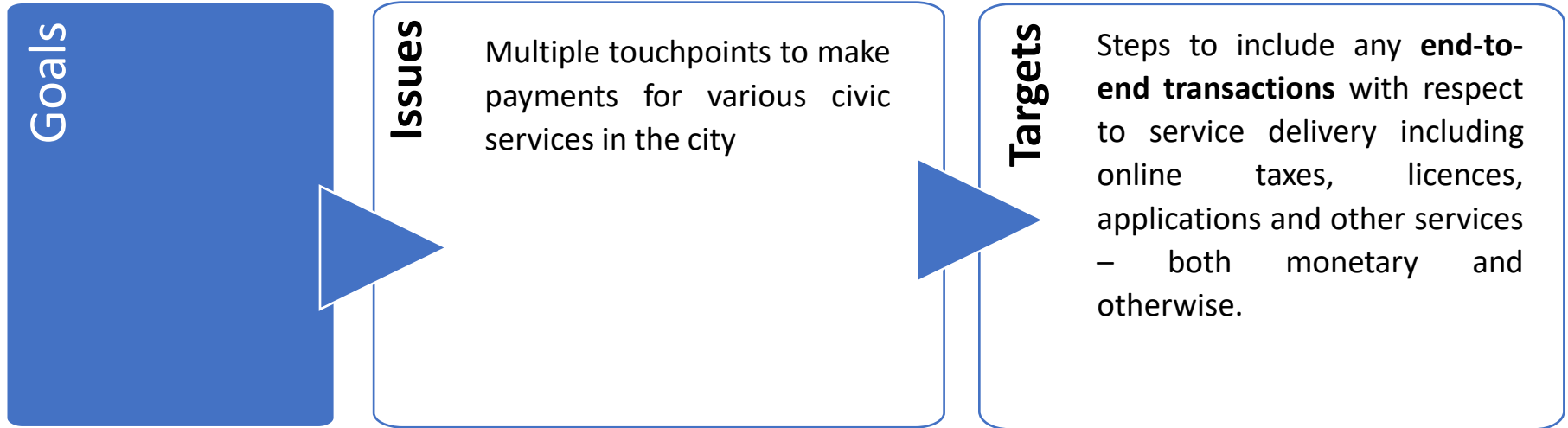
Issues

- Lack of open and user-friendly dashboard
- No tracking mechanism

Targets

Need for an online user-friendly data portal with updated information on

- **Budgetary allocation and processes;**
- **Sanctioning of projects** and projects that are ongoing and executed;
- **Information on elected representatives** and the functioning of council, committees
- **Citizen consultative meetings** through regular update of minutes of meetings.



Goals

Active Grievance Redressal Mechanism

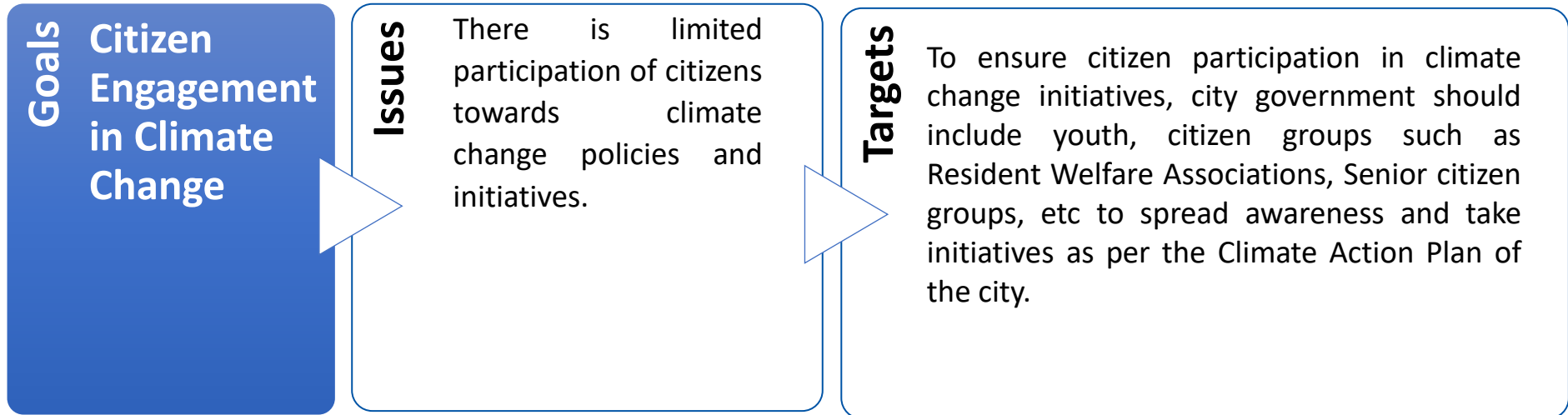
Issues

- Only complaints registered on 1916, website and mobile application are stored in the system of Centralised Complaints Redressal System (CCRS).. Complaints registered through other modes do not get registered in the centralised system.
- Lack of outcome indicator (eg. Need for a brief elaboration on what action was taken in the Action Taken Report.
- As mentioned in Citizens' Charter, average number of days to resolve a civic complaint should be 3 days, but in 2020, it took an average of 39 days.

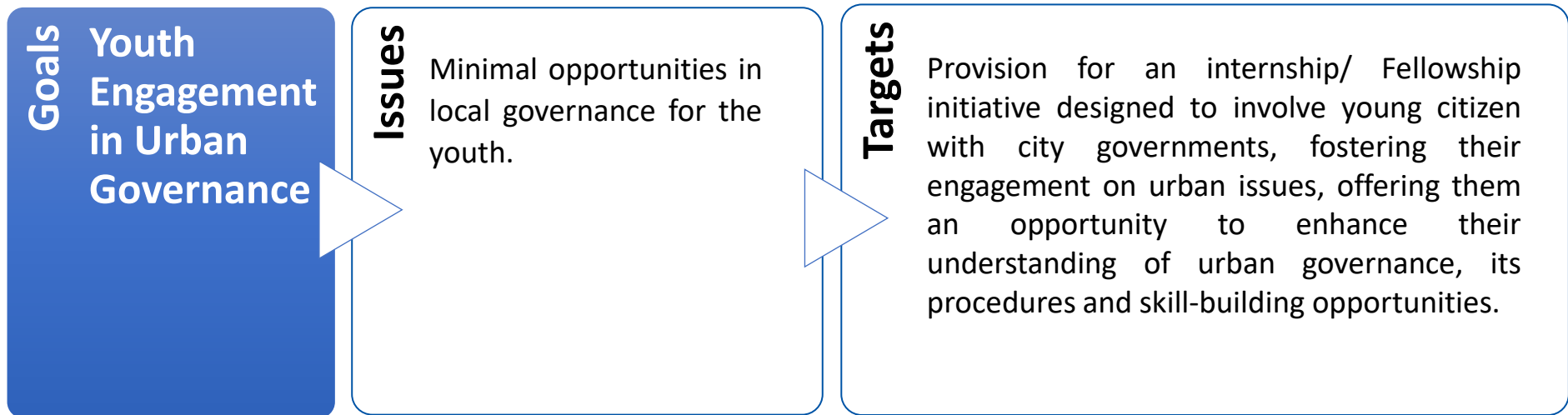
Targets

- **Need for better complaints Redressal system with on time Action Taken Reports** that will ensure timely solutions to all complaints. This dashboard will contain all information of the complaints registered for the citizens for better accountability.
- **Councillor Code will be updated in the CCRS** to ensure greater accountability in addressing complaints.
- **A new citizen charter should be created** with information on updated departments and services. This will enhance accountability and achieve service level benchmarks.
- **Standard Operating Procedures (SOP) must be created for effective tracking monitoring** and timely resolving citizen's issues in Mumbai.

c. Citizen participation in Climate Change



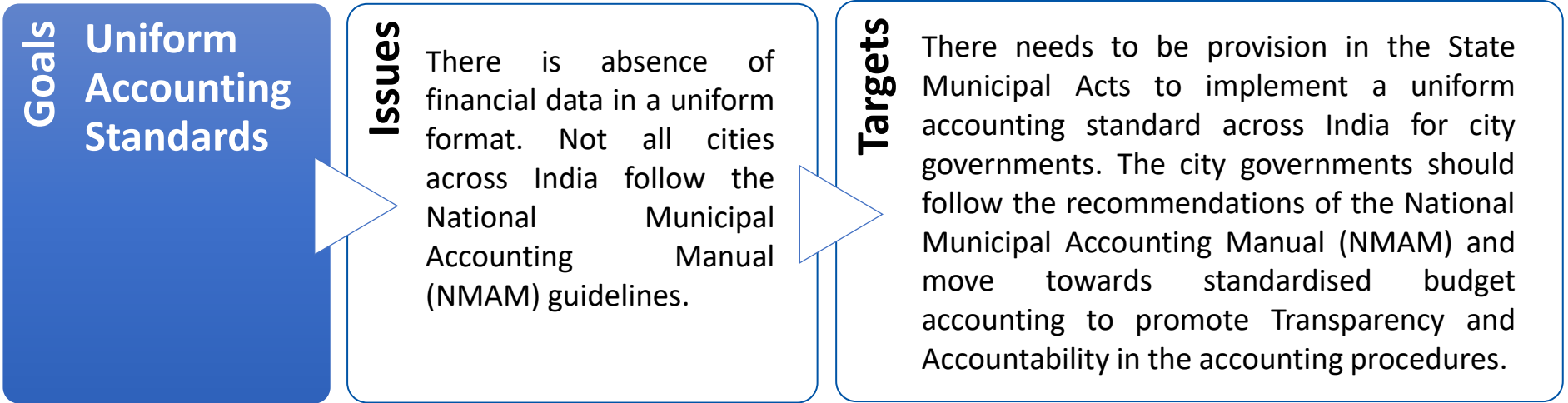
d. Youth In Governance



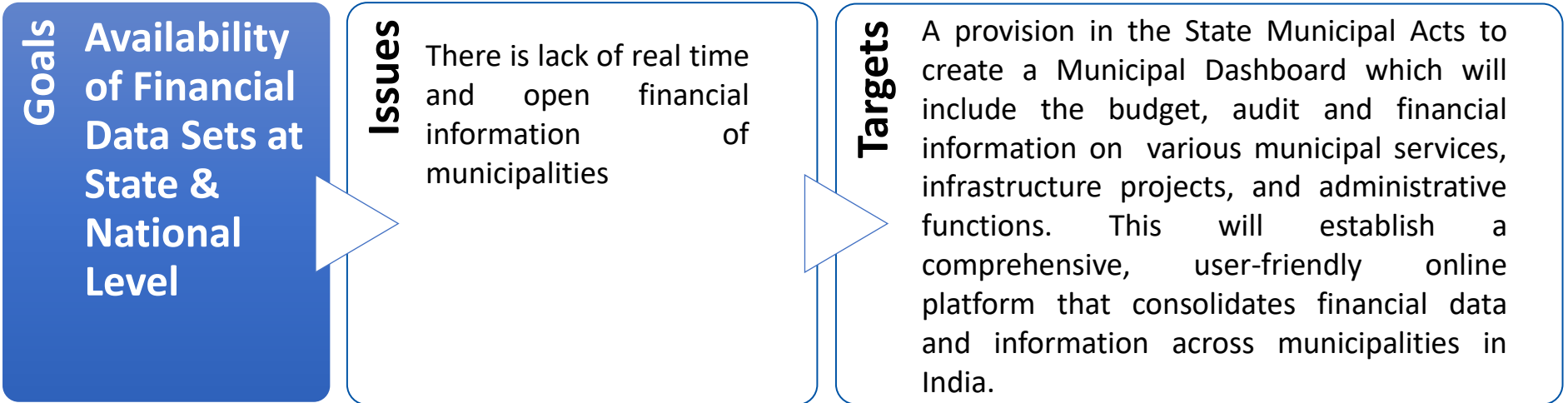
1.4. Municipal Finance

[Fiscal Empowerment of City Governments Report 2024](#)

a. National Municipal Accounting Manual



b. Municipal Finance Dashboard



c. Devolution of Financial Powers

Goals Devolution Of Financial Power

- #### Issues
- Less scope for city Governments to be financially self-sufficient, as they will always remain dependant on the State Govt. for every move of revising existing tax rates or introducing new tax to enhance their revenue generation capacity.
 - City Governments will not be able to execute projects or deliver services efficiently because of poor revenue generation. This will ultimately affect the quality of life of citizens in the city.
 - Lead to no scope for self-governance without real financial empowerment.

- #### Targets
- The **City Government should hold independent authority to introduce new taxes/charges as per State Municipal Act.**
 - The City Government should hold independent authority to revise the tax rates/charges.
 - The State Municipal Act should have provision for the City Government budget to **include budget allocated by parastatal agencies in the city.**

Goals

Systemic
Fiscal
Transfers

Issues

- No transparency about SFC's recommendations to improve local Govt. financial status.
- Leads to removal of scope for any scrutiny by public and necessary accountability being maintained.
- Scope for arbitrary fund allocation.

6th State finance commission report and Action taken reports are not Published on official website of Maharashtra Govt.

Targets

- The State Finance Commission (SFC) **should have 5th SFC report/latest report published on official website.**
- The **Action Taken Report of latest SFC should be published** on the official website by State Government.
- The **City Government should receive a direct percentage share of GST** (Through mechanisms such as escrow accounts etc.).

Goals

Financial Accountability

Issues

- No transparency on the public money being utilised for municipal projects and services.
- Citizens will not be able to track whether their issues have been prioritised and the status of financial management performance of the City Government.
- Higher dependence of city government on the state government for revenues.

Targets

- The State Municipal Act should make it **mandatory to publish the budget and accounts in the city government's website.**
- The State Municipal Act **should have provisions for conducting external audit.**

2. Climate Change

Goals
Urban
Greening
Initiatives

Issues

- Maharashtra's urban greening faces challenges like limited space, poor maintenance, environmental degradation, and inadequate policy enforcement, hindering efforts to expand and maintain green spaces effectively.

Targets

- Increasing urban tree cover and green spaces helps combat the urban heat island effect, where cities become significantly warmer than their surroundings due to human activities. Planting trees, creating parks, and integrating green roofs and walls in buildings can improve air quality, reduce temperatures, and enhance the quality of life for residents, all while contributing to climate resilience.

Goals

Disaster Resilience Planning

Issues

- Maharashtra faces high disaster risk due to its geographical location and climate. Key issues in disaster resilience planning include inadequate infrastructure, lack of awareness, and limited coordination among agencies.

Targets

- As climate-related risks like floods and heatwaves increase, cities need comprehensive disaster preparedness and resilience plans. This includes flood defense systems, early warning mechanisms, heat action plans, and climate-resilient infrastructure that can withstand extreme weather events. These strategies will help cities minimise damage and protect vulnerable populations.

Goals

Sustainable Urban Transport

Issues

- Maharashtra promotes sustainable urban transport through investments in public transport, non-motorised options, electric vehicles, and integrated urban planning to address congestion

Targets

- Encouraging the use of electric vehicles (EVs) reduces air pollution and reliance on fossil fuels. Improving public transport infrastructure, such as buses and metro systems, will reduce traffic congestion and lower emissions. Building cycling lanes and pedestrian-friendly pathways fosters eco-friendly and healthier modes of transportation, reducing a city's overall carbon footprint.

Urban forestry, protection of the environment and promotion of ecological aspects.

Goals

To Maintain
Accurate
Environment
Reports

Issues

- The 74th amendment of the constitution of India in 1992 **defines the role and duties of municipalities and municipal corporations. The scope includes environment protection, promotion of ecology and urban forestry.**
- Maharashtra state government issued an ordinance amend The Mumbai Municipal act 1888, making **“Environment Protection, Promotion of Ecology and Urban Forestry” as an obligatory duty vide section 61 (a b) in the year 1994.**

Providing clean air within cities, addressing major sources of pollution, ensuring efficiency in AQI monitoring stations

Goals To Curb Air Pollution Levels

Issues

- Air Quality Index Standards, According to the Central Pollution Control Board indicated that quality of air in Mumbai dipped to 'Moderate (101-200) levels from Satisfactory (51-100) in 2023'
- Complaints of Air Pollution in Mumbai increased by 305% from 2019 to 2023
- The quality of air in the city decline by 22% between 2019 to 2023.
- The total complaints related to 'Pollution' are increased by 183% from 2019 to 2023.

3. Mumbai related services

a. Urban and town planning

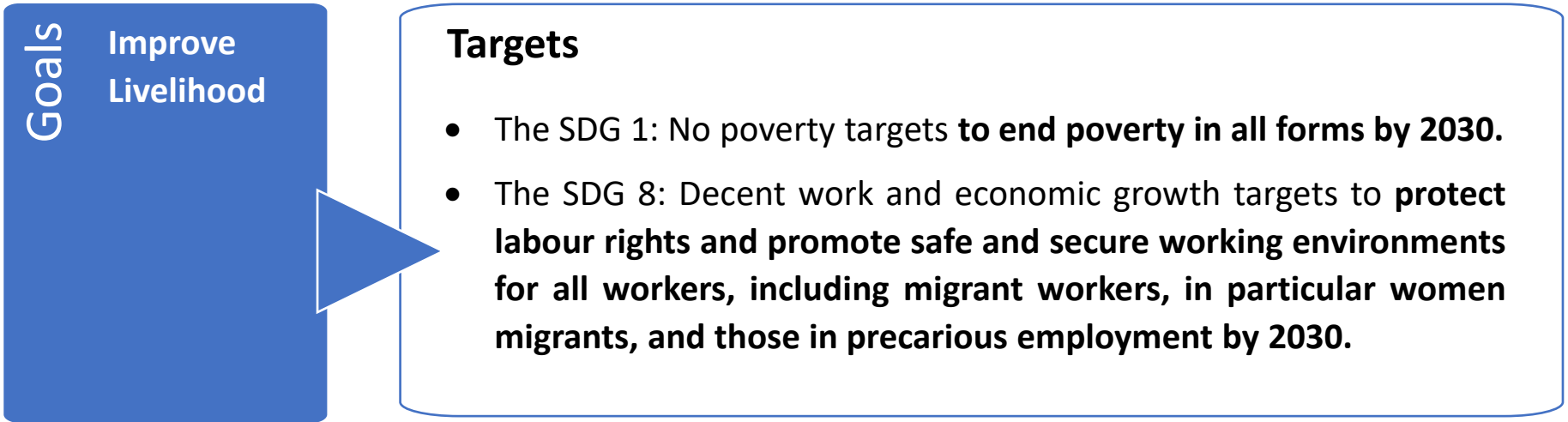
Goals

Inclusive Development Plan

Targets

- **The SDG (Sustainable Development Goals) 11: Sustainable cities and communities** targets to ensure **access for all to adequate, safe and affordable housing and basic services** and upgrade slums by 2030.
- To map out various infrastructure and service requirements in the city, **a local area development (LAD) plan should be formulated for targeted planning outcomes**
- The SDG 11: Sustainable cities and communities targets to provide **universal access to safe, inclusive and accessible, green and public spaces**, in particular for women and children, older persons and persons with disabilities

b. Economic and Urban poverty alleviation



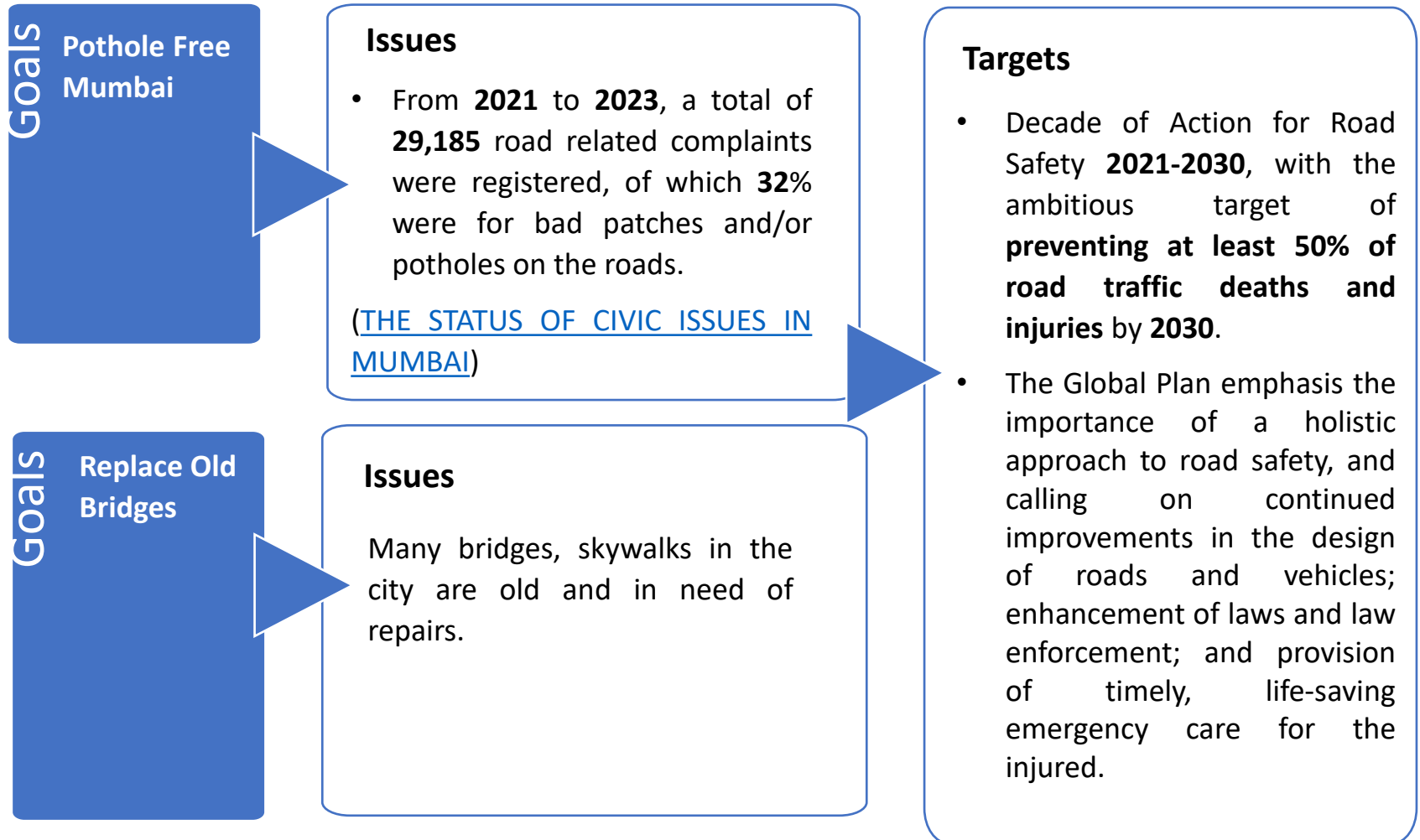
c. Mobility

Goals Smart Public Transport

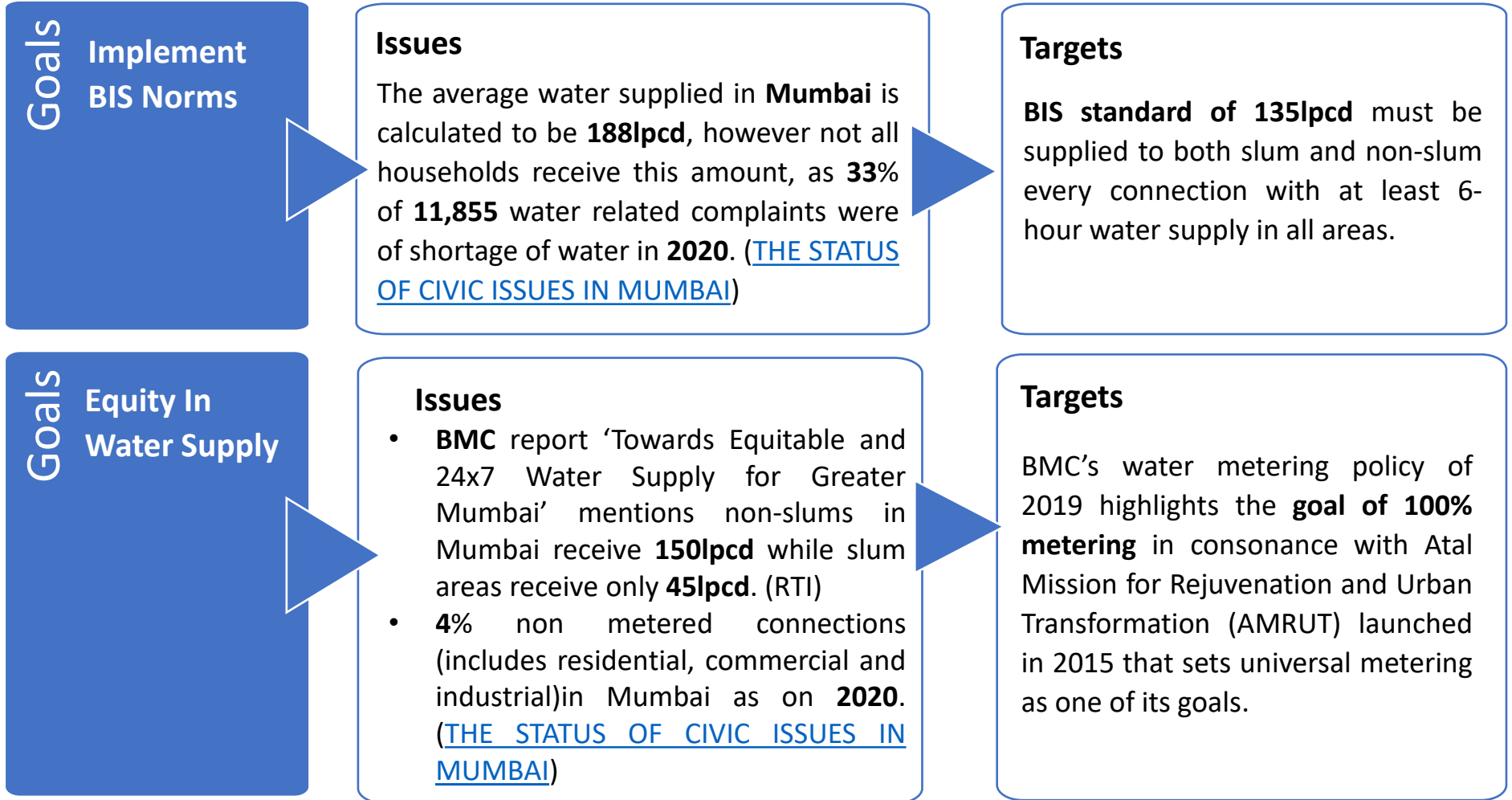
Targets

- **The SDG 11: Sustainable cities and communities** target to provide access to **safe, affordable, accessible and sustainable transport systems for all**, improving road safety, notably by expanding public transport, with special attention to the needs of those in vulnerable situations, women, children, persons with disabilities and older persons.
- **Decade of Action for Road Safety 2021-2030 promotes walking, cycling and using public transport** as inherently healthy and environmentally sound modes of transport.

d. Roads and Bridges



e. Water supply



Goals
Increase Water Timings

Issues

In **2020**, out of the **290** zones, **204** zones (**70%**) receive only upto **4** hours of water supply.

[\(THE STATUS OF CIVIC ISSUES IN MUMBAI\)](#)

Targets

Better implementation of BMC 24/7 water supply project

Goals
Improve Water Quality

Issues

In **2019-20**, **12%** of **11,855** water complaints in **2020** were related to contamination.

[\(THE STATUS OF CIVIC ISSUES IN MUMBAI\)](#)

Targets

The SDG 6: Clean water and sanitation targets to achieve **universal and equitable access to safe and affordable drinking water** for all by 2030.

Goals

Sustainable
Water
Supply
Methods

Issues

Information acquired through an RTI, as on October **2020**, there is total number of only **3209** RWH (Rain water Harvesting) units in **Mumbai** city.

Targets

- **BMC rainwater harvesting policy aims to make RWH mandatory to new properties coming for development from 1st Oct. 2002** having plot area 1000 sq.mt and more. From 8.05.2019 as per DP 2034, the condition is binding to all developments having a plot area 500 Sq. Mts. & more.

f. Sewerage

Goals

100% Treatment Of All Sewerage Generated

Reuse Of Water

Issues

Major sea outlets and beaches in Mumbai are polluted* from untreated sewerage and/or surface pollution including solid waste. The average maximum **BOD recorded in all the major beach outlets was 14mg/lit. in 2023.**

Issues

Similarly, **the maximum BOD of Mithi river was 80mg/lit.** showing that it is highly polluted from untreated sewerage and waste disposal.

Targets

- **Biochemical Oxygen Demand (BOD):** The higher the organic matter (sewage and pollutants) in the water, the more is the BOD; the more the BOD, the lesser is the available oxygen for aquatic life. **CPCB norms for BOD from STP outlet are 20mg/lit. MPCB (Maharashtra Pollution Control Board) has adopted a stricter norm of 10mg/lit. The CPCB (Central Pollution Control Board) norm followed for BOD of waterbodies is 3mg/lit.**
- **Faecal Coliform (FC):** Faecal Coliform is bacteria found in the faeces of warm-blooded animals and humans, commonly found in human excreta and a major cause of water-borne diseases. **The CPCB's prescribed limit for faecal coliform in all waterbodies is 2500MPN25/100ml and for drinking water, detectable faecal coliform has to be nil.**
- The SDG 6: Clean, safe and sanitation targets to **improve water quality by reducing pollution, eliminating dumping and minimising release of hazardous chemicals and materials, halving the proportion of untreated wastewater and substantially increasing recycling and safe reuse globally by 2030.**
- **100% of Sewerage generated will be treated and tertiary treatment will be done in all the STPs to reduce marine pollution and prevent water and vector borne diseases.**

* <https://cpcb.nic.in/nwmp-data/>

g. Sanitation

Goals
 More Public
 &
 Community
 Toilets All
 Genders

Issues

Only **1** in **4** public toilet seats were for women in **2023**.

([THE STATUS OF CIVIC ISSUES IN MUMBAI](#))

Issues

Based on the census slum population figures, there is currently **1** community toilet seat per **86** males and **81** females. ([THE STATUS OF CIVIC ISSUES IN MUMBAI](#))

Issues

Out of total Community Toilet Blocks in Mumbai **69%** lack water connection and **60%** lack electricity connection. Out of total Community Toilet Blocks in Mumbai **69%** lack water connection and **60%** lack electricity connection ([THE STATUS OF CIVIC ISSUES IN MUMBAI](#))

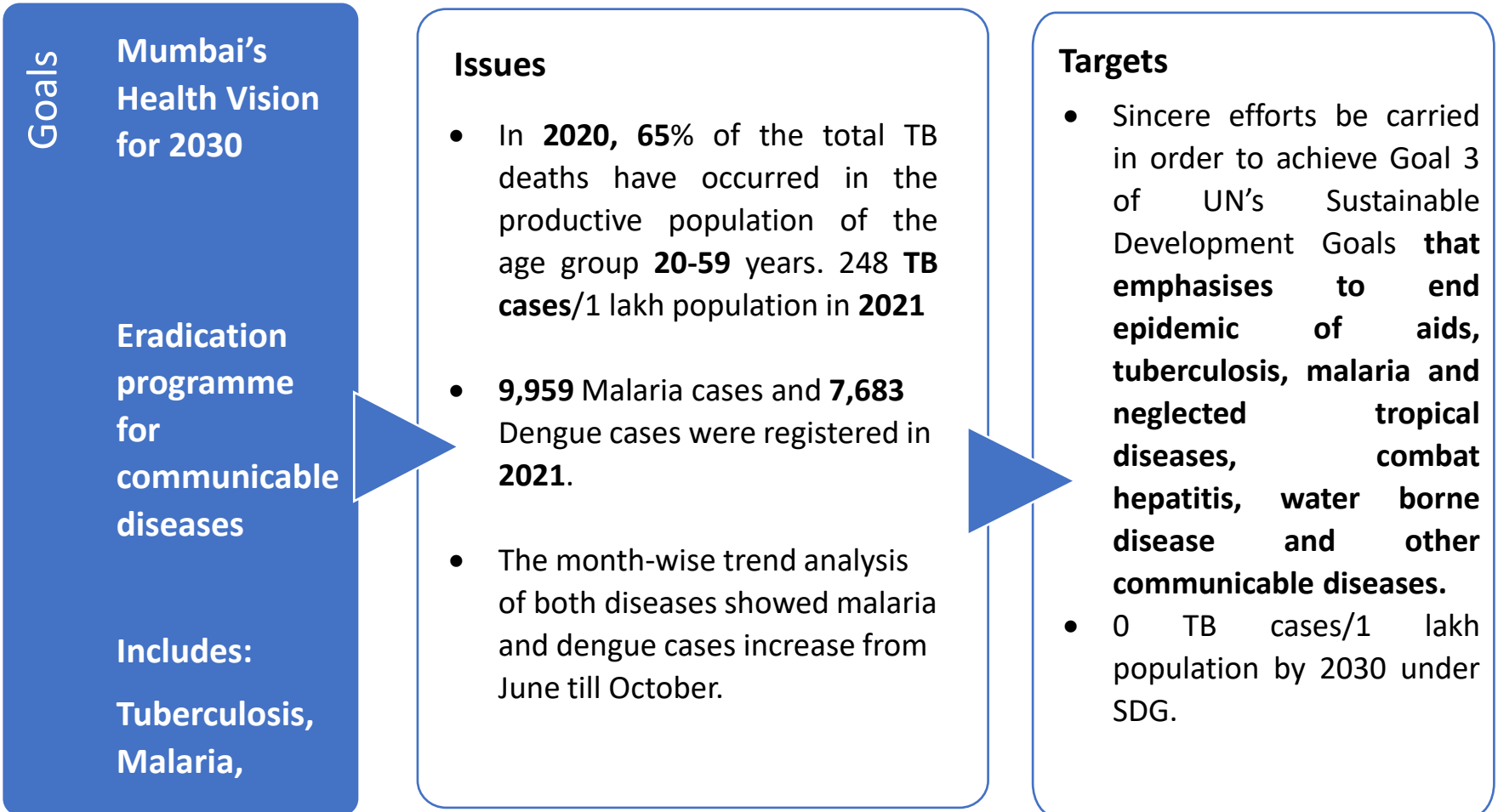
Targets

The SBM (Swachh Bharat Mission) **guidelines state:**

- 1 public toilet seat for 100-400 males and 100-200 females
- 1 community toilet seat for 35 males and 25 females respectively.
- **Ensure that these facilities have adequate provision for separate toilets and bathing facilities for men, women and facilities for the disabled (e.g. ramp provision, braille signage, etc.).**
- **100% of all public and community toilets should have an electricity, water and sewerage connection.**

Goals
 Better
 Toilet
 Infrastructure

h. Public Health



Goals

**Adequate.
Primary
Health
Infrastructure
and Human
Resources**

Issues

- There is a total of **39%** vacant post are in medical staff (directly treating patients) and a **41%** and **21%** vacant post are in para-medical and nursing staff respectively as on **2021**.
- In **Mumbai** there are only **8** government health personnel/**10,000** populations as on **2020**.
- Out of the **187** public dispensaries, only **12** dispensaries are accessible for **14** hours, while **163** dispensaries are open for only **7** hrs up to **4pm**.

Targets

- National Building Code (NBC) and Urban Design Plan Formulation and Implementation (UDPFI) by the Ministry of Housing and Urban Affairs recommends **there should be 1 dispensary for every 15,000 population.**

Health Programme on Lifestyle Disease.

Issues

- Diabetes deaths has increased by **530%** and Hypertension deaths has decreased by **33%** from **2015** to **2020**.
- Other **NCDs** such as neoplasms (**8,822** deaths in **2020**) and respiratory diseases (**7,516** deaths in **2020**) also account for major causes of NCD related deaths. However, they are not covered under the **NCD** programme in **BMC**.
- Similarly, while hypertension is covered under the **NCD** programme, it accounts for only **5,965** of the total **30,015** deaths due to heart and circulatory system-related diseases in **2020**.

([Report on The State of Health in Mumbai](#))

Targets

- We should achieve **the SDG targets to reduce by one third premature mortality from non-communicable diseases through prevention and treatment and promote mental health and well-being**
- Schemes related to NCDs such as **The National Programme for Prevention and Control of Cancer, Diabetes, Cardiovascular Diseases and Strokes** should be implemented in Mumbai.

Goals

Safeguard Mother and Child Health Programme

Issues

- For full immunisation, at least **3** OPV and **2** IPV doses are required. Average number of children with OPV and IPV dosage decreased from **1,69,465** in **2019-20** to **1,58,870** in **2020-21**.
- The number of Pregnant Women (PW) who registered for antenatal care decreased by **20%** from **2018-19** to **2020-21**.
- Sustainable Development Goal's (SDG) National MMR target for **2030** is **70**. MMR was **83** in **2021**. [\(BMC\)](#)

Targets

The SDG targets

- By 2030, reduce the **global maternal mortality ratio to less than 70 per 100,000 live births**
- By 2030, **end preventable deaths of new-borns and children under 5 years of age, with all countries aiming to reduce neonatal mortality to at least as low as 12 per 1,000 live births and under-5 mortality to at least as low as 25 per 1,000 live births**
- By 2030, **ensure universal access to sexual and reproductive health-care services, including for family planning, information and education, and the integration of reproductive health into national strategies and programmes**

Goals

Nutritional Programme For Anaemic Citizens

Issues

- The proportion of positive cases to the total cases of individuals tested positive for severe anaemia. remains almost constant.
- Data showed a decrease of **7%** from **2019-20** to **2020-21** in the number of pregnant women. provided free medicines and diagnostics under the scheme.
- **5,354** pregnant women reported anemic (less than 11g/dl).

Targets

- Micro-nutrients in the diet need to be focussed upon such as iron rich food for tackling anaemia which needs to be incorporated as components in the overall food security policies and mid-day meal schemes.
- Reduce percentage of pregnant women **aged 15 to 49 years who are anemic (11g/dl) to 23.57% by 2030 under SDG 2030.**

Goals

Open Portal For Health MIS

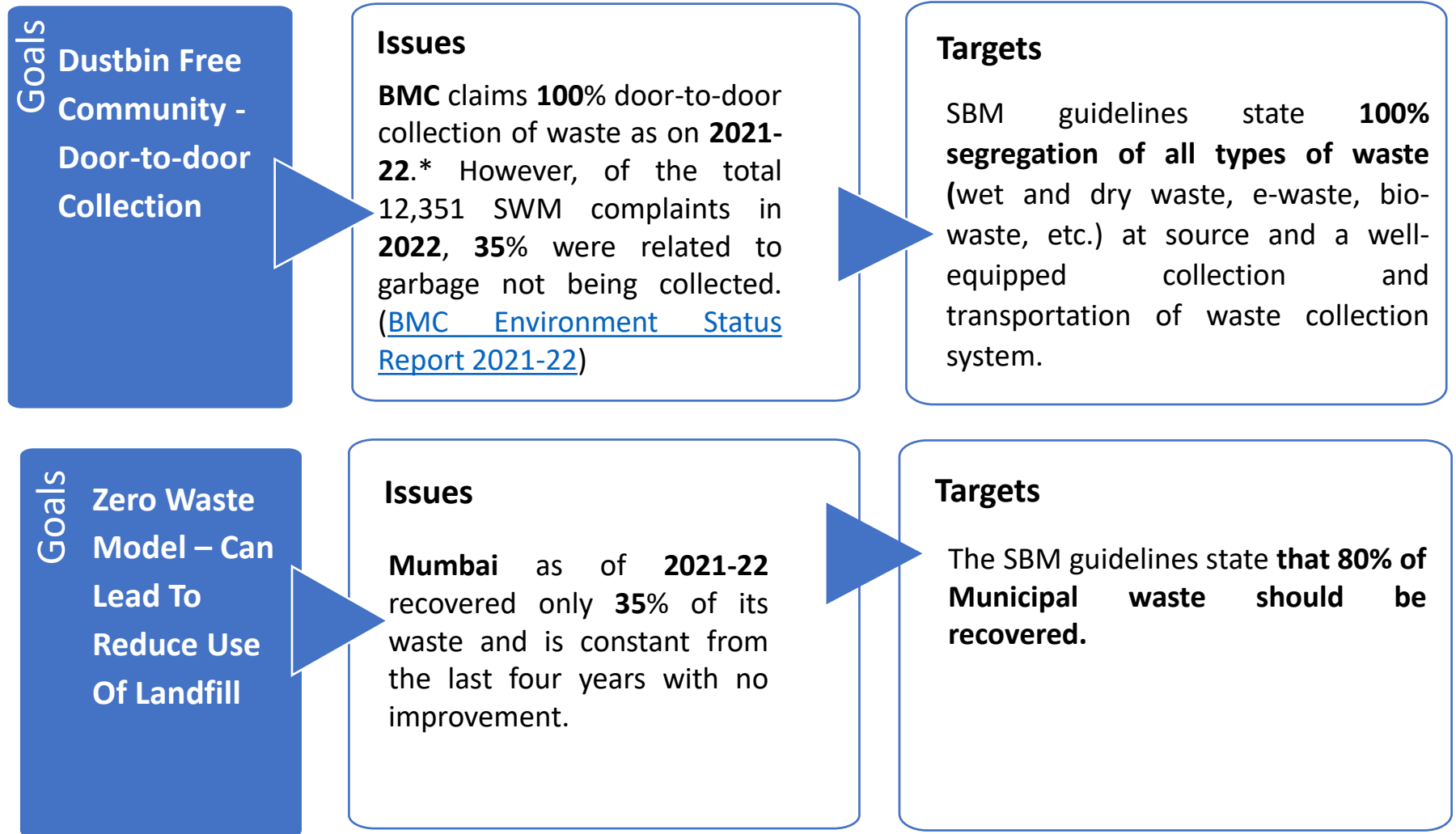
Issues

- Total deaths registered in Mumbai has increased by **21%** from **89,037** in **2017** to **1,08,113** in **2021**,
- As Cause of Death data has been unavailable since **January 2017** on BMC Website.

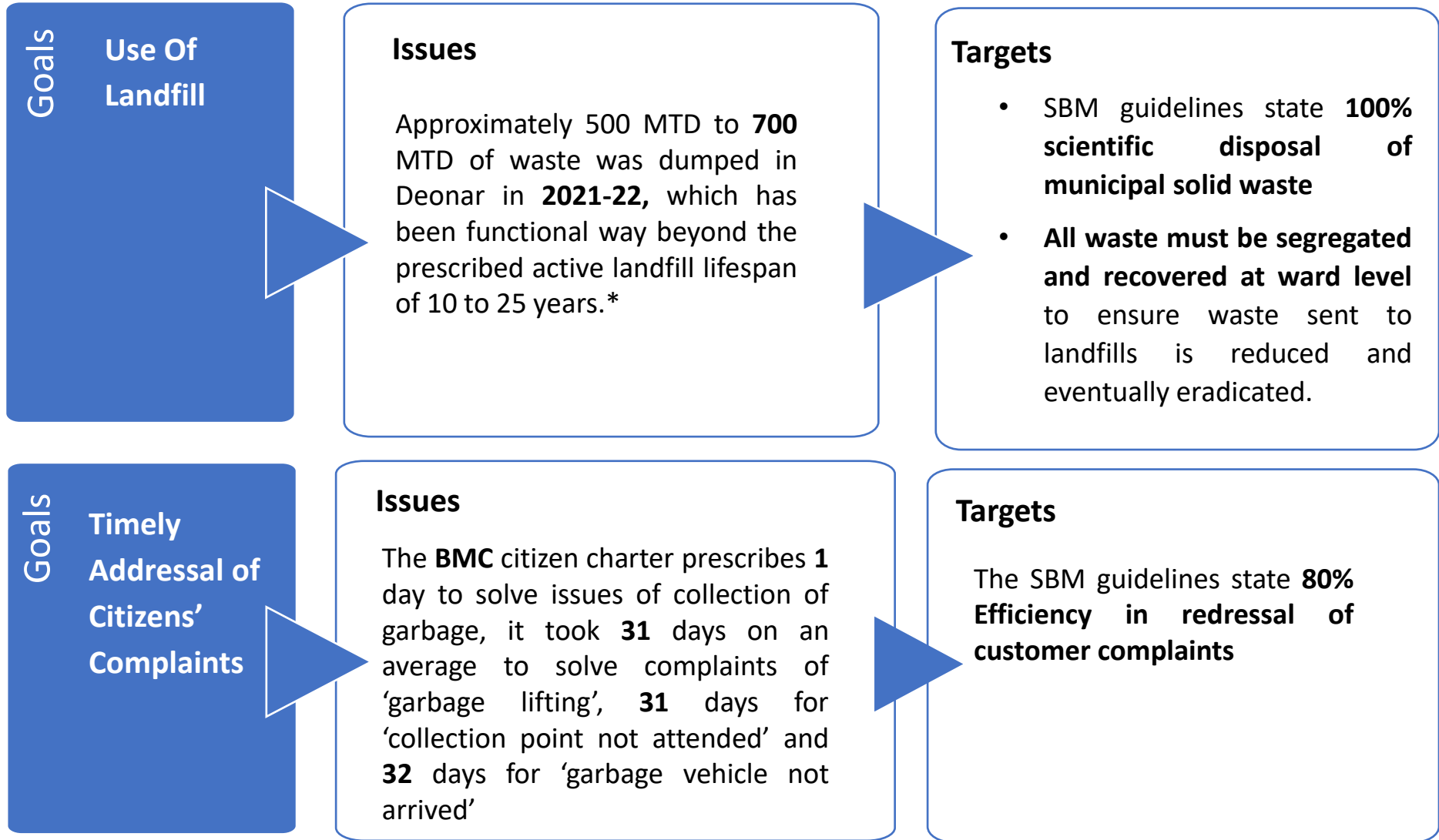
Targets

- Data on all the diseases and cases prevalent in the city should be maintained and analysed on a real-time basis. This will enable better methods to track the occurrence of diseases and ensure corrective measures are implemented to tackle them.
- In the 74th CAA, **one of the 18 functions includes recording Vital statistics including registration of births and deaths.**
- **The registrar (in BMC, it is MOH) is responsible of the registration of births and deaths data and should maintain the data with them.**

i. Solid Waste Management

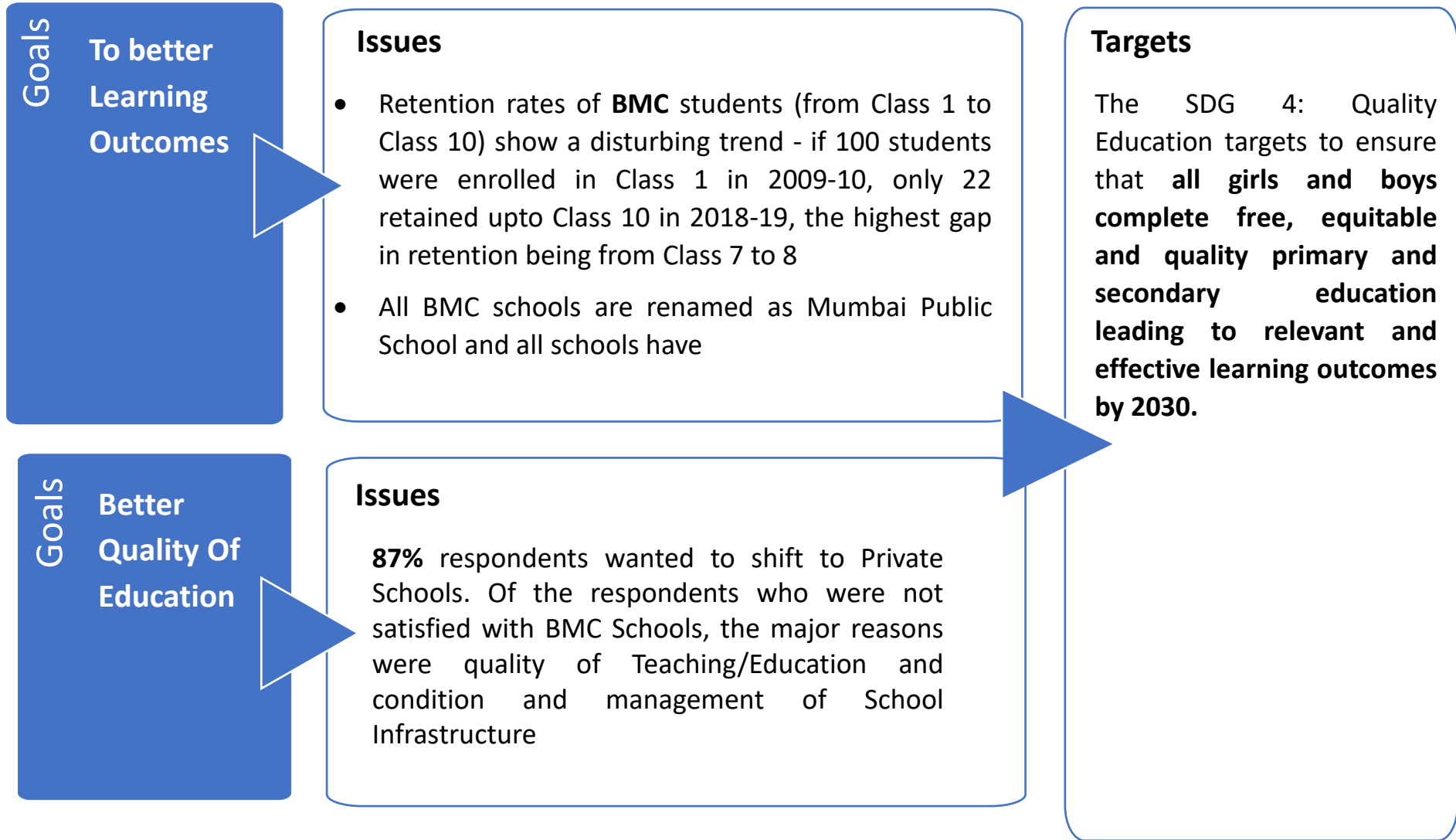


* [BMC Environment Status Report 2021-22](#)



* [http://cpheeo.gov.in/upload/uploadfiles/files/chap17\(1\).pdf](http://cpheeo.gov.in/upload/uploadfiles/files/chap17(1).pdf)

j. Promotion of Education



Goals

Teacher
Student Ratio
Must Be
Adequate

Issues

BMC Marathi medium schools account for the highest number of schools with more number of teachers, although the number of students in Hindi, Urdu and English medium is higher than Marathi schools.

Targets

The SDG 4: By 2030, substantially increase **the supply of qualified teachers, including through international cooperation for teacher training in developing countries, especially least developed countries and small island developing States.**

Goals
**Accountability
Through
School
Management
Committees
(SMC)**

Issues

- In **74%** of schools in **2018-19**, councillors did not attend even one SMC meeting.
- SMC should monitor the working of the school, prepare and recommend school development plan, monitor the utilisation of the grants received from the appropriate Government or local authority or any other source, and perform other such functions as may be prescribed.

Targets

The SMC is supposed to **meet at least once a month and councillors are the members of the SMC as elected representatives of the local authority.**

Goals

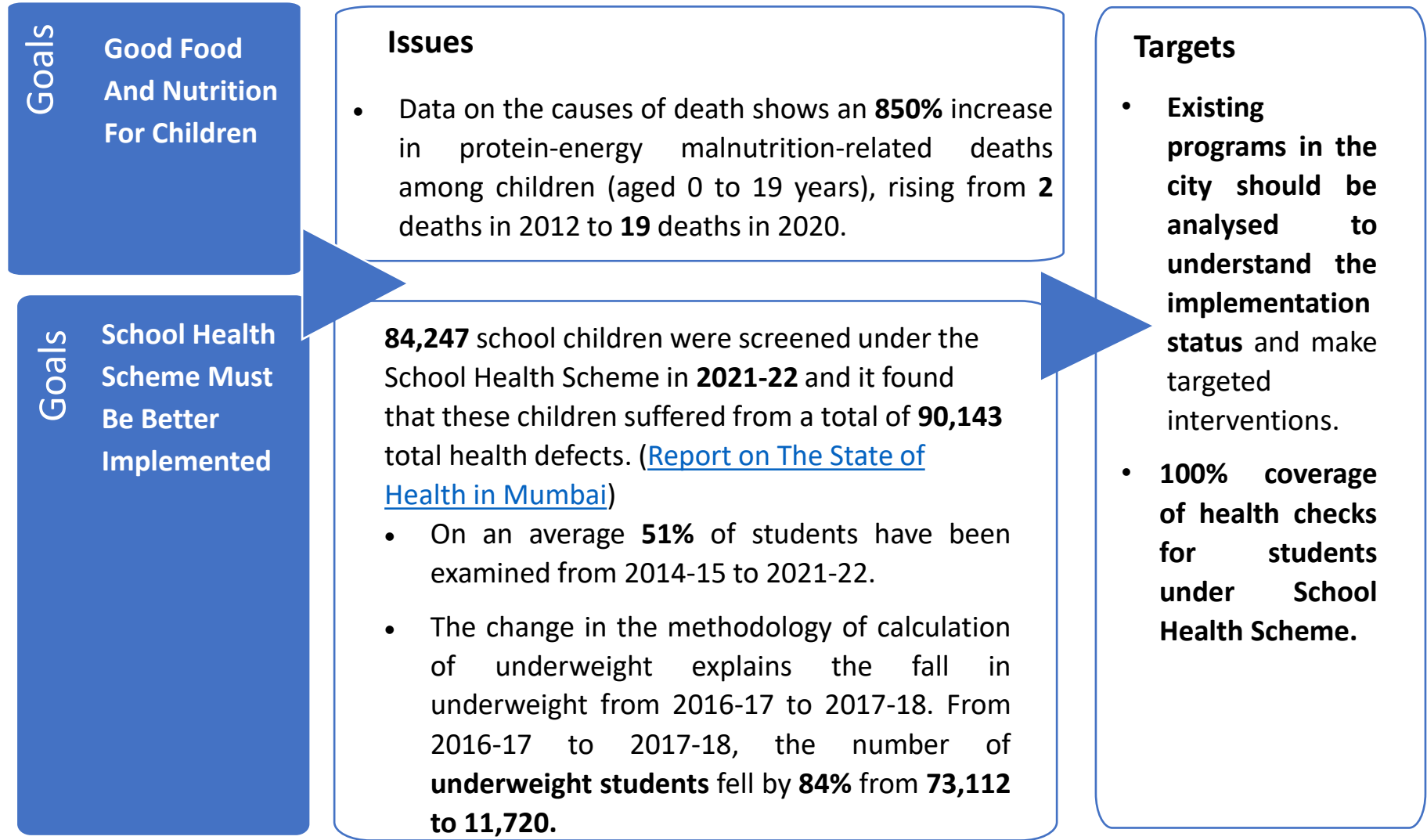
**Better
Accountability
In The
Education
System In
Mumbai**

Issues

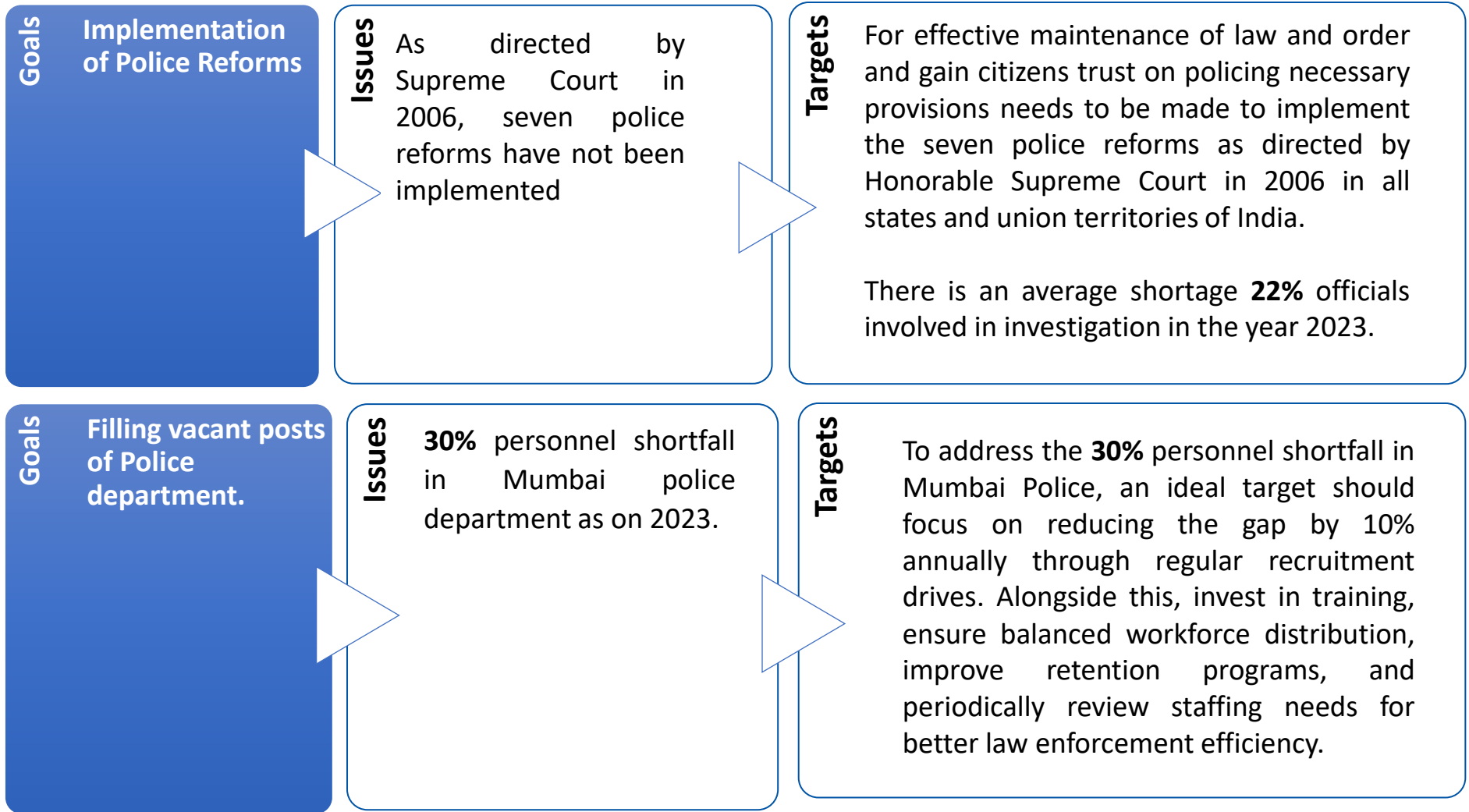
Education data is not available on BMC portal, available data is for the year 2018.

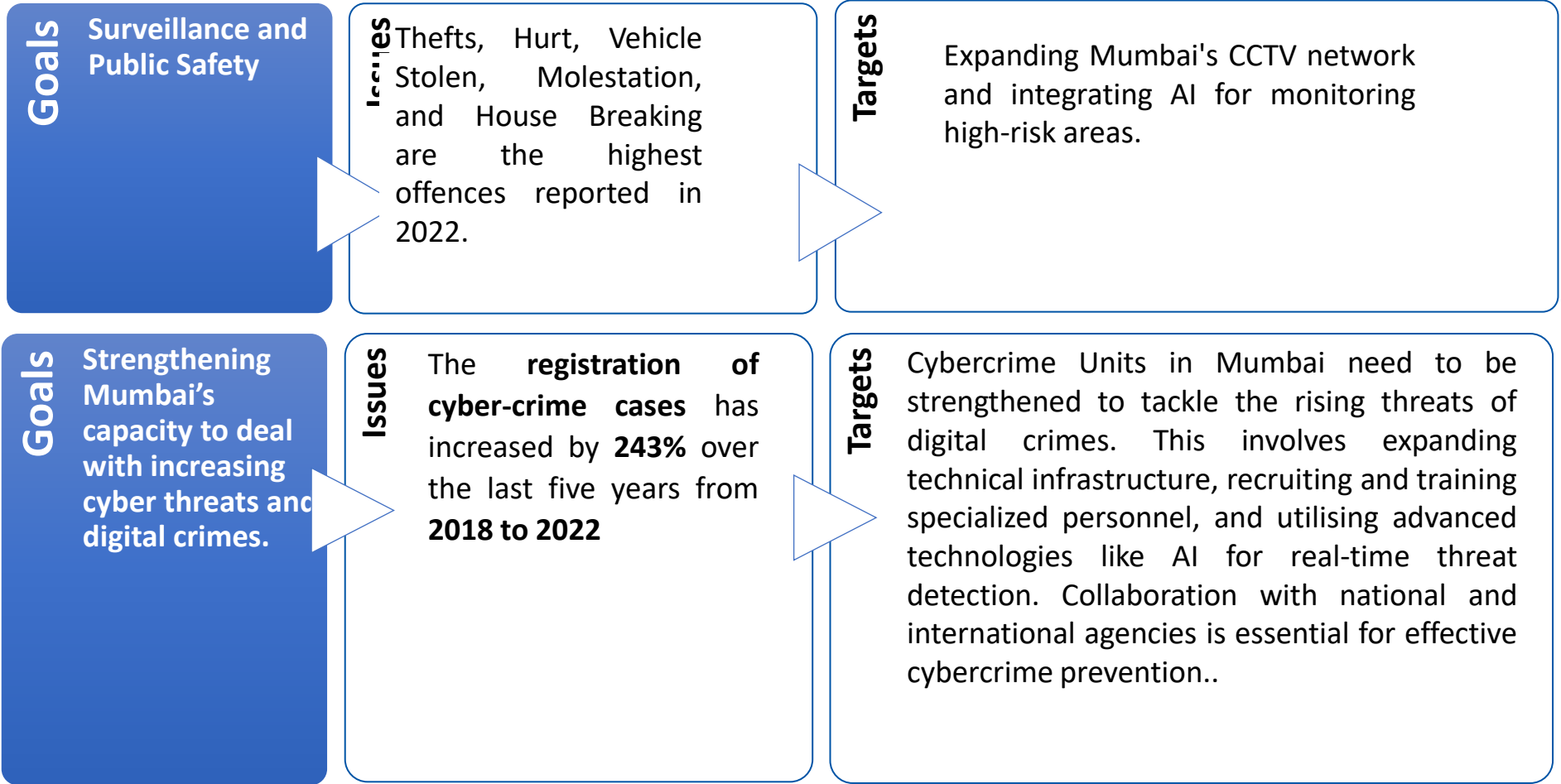
Targets

National Education Policy 2020 promotes the **utilisation of data and AI-based software that could be developed and used by students to help track their growth through their school years based on learning data and interactive questionnaires for parents, students, and teachers, in order to provide students with valuable information on their strengths**, areas of interest, and needed areas of focus, and to thereby help them make optimal career choices.



4. Policing and Law & Order





Thank You

 www.praja.org  info@praja.org

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Urban Governance
Index 2020



Praja.org/ugi

Elected Representatives
Report Cards



Praja.org/report-card

www.praja.org/donate

